What's WRONG with New York's Bottle Bill?

New York Federation of Solid Waste Associations

Solid Waste/Recycling Conference, May 6, 2003

Pat Franklin, Executive Director Container Recycling Institute

What's RIGHT with New York's Bottle Bill?

Since 1982...

More than 70 billion beer and soft drink containers have been redeemed in New York State

Litter and waste reduction benefits ...



Litter: Beverage container litter reduced by 70-80% and overall litter reduced by 30% after the bottle bill was implemented



Waste Diversion: 5 million tons of glass, aluminum, and plastic diverted from landfills

Other Environmental Benefits . . .



Greenhouse gas emissions: reduced by an estimated 4 million tons



Energy: saved the equivalent of 25 million barrels of oil, enough to provide electricity to all of the homes in New York City for one year.

Economic Benefits...

- ✓ Jobs: net gain, attributable to bottle bill, of between 4,317 5,079 jobs in the first year
- ✓ Tax savings: Savings to taxpayers of an estimated \$300 million in landfill tipping fees

Benefits to bottlers and distributors

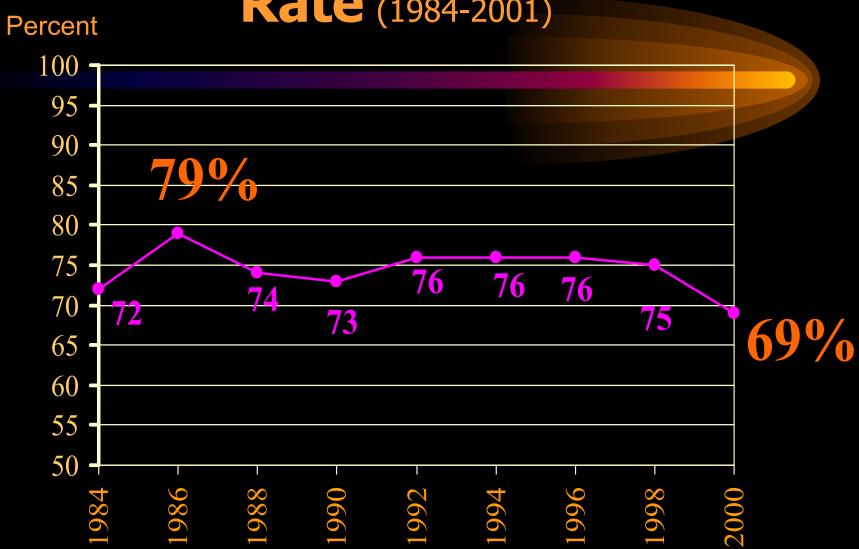


What's wrong with New York's bottle bill?

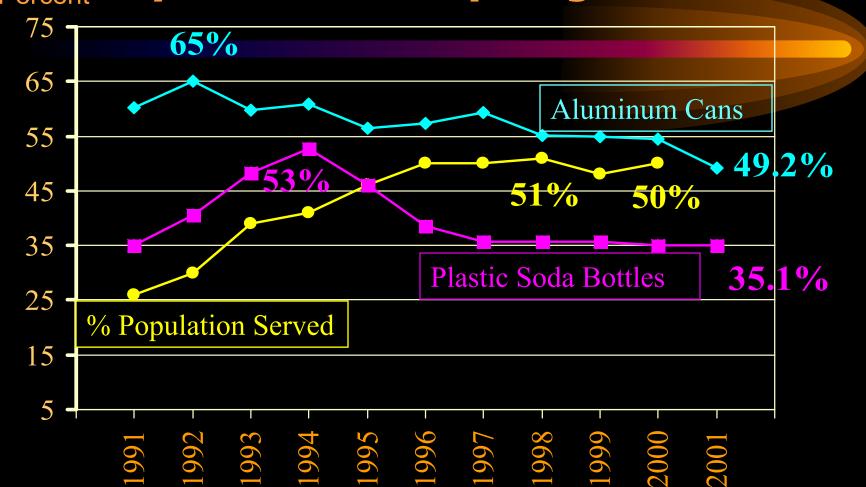
New York's bottle bill is out of date.

- Deposit is not high enough
- □ Non-carbonated beverages are exempt from the law

Deposit Container Redemption Rate (1984-2001)



Recycling Rates and Population Served by Curbside Recycling (1990-2001)



Source: BioCycle, CRI calculations based on data from Aluminum Association, Steel Can Recycling Institute, American Plastics Council, U.S. Dept of Corcontainer Recycling Institute c 2003

Growth of Non-Carbonated Beverages in U.S. (1990-2000)



Source: Beverage World

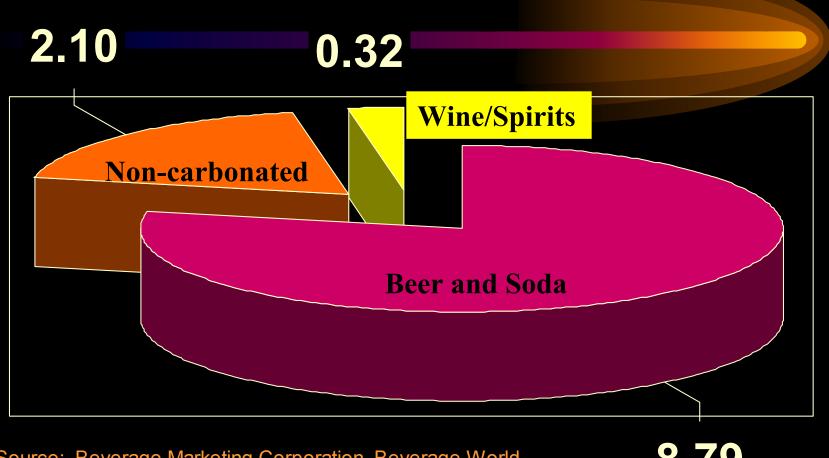
"Expansion is necessary. . .the popular non-carbonated products are being consumed out of the home and on the road. . .OCCRA sees an opportunity to save money from the handling of fewer recyclables and cutting down on litter.

Andrew Radin, Recycling Director Onondaga County Resource Recovery Agency "... deposit container programs... divert a considerable amount of material and related handling costs out of the hands of municipal collection programs... It also removes high-volume plastic soda bottles which reduces curbside collection costs."

James Hogan, Recycling Coordinator Westchester County, New York

NYS Beverage Market by Beverage Type

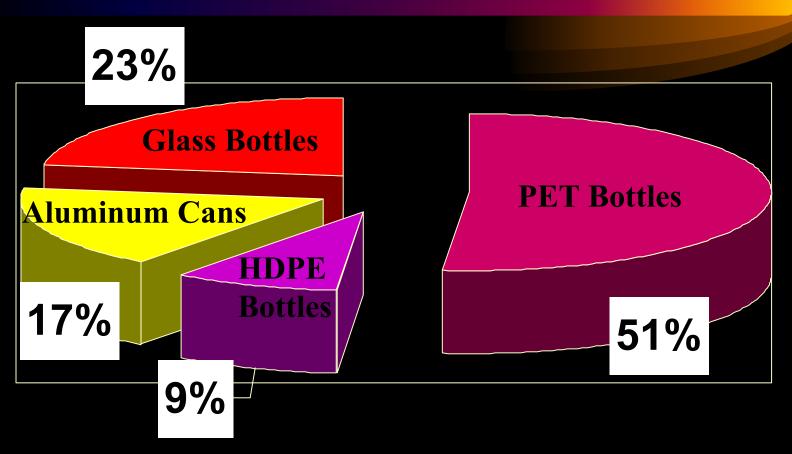
(billions of units)



Source: Beverage Marketing Corporation, Beverage World

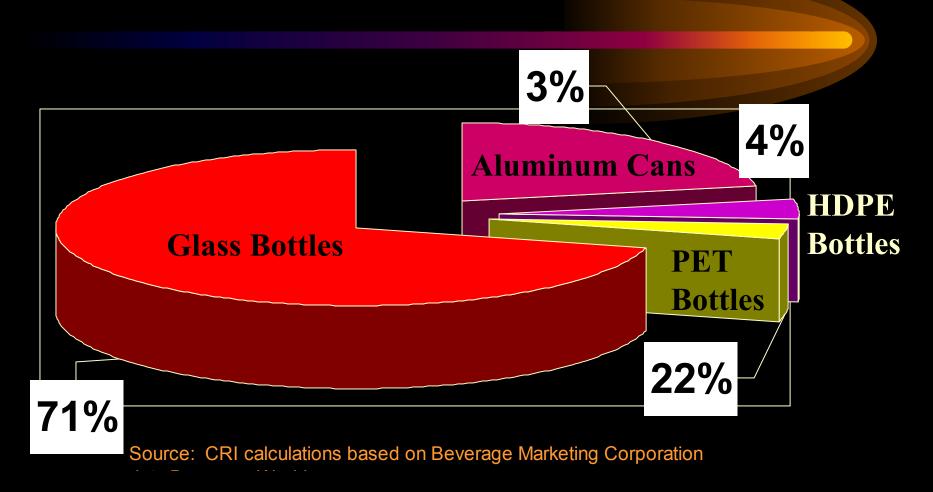
8.79

NYS Non-Carbonated Beverage Market by Container Type (in units)



Source: Beverage Marketing Corporation, Beverage World

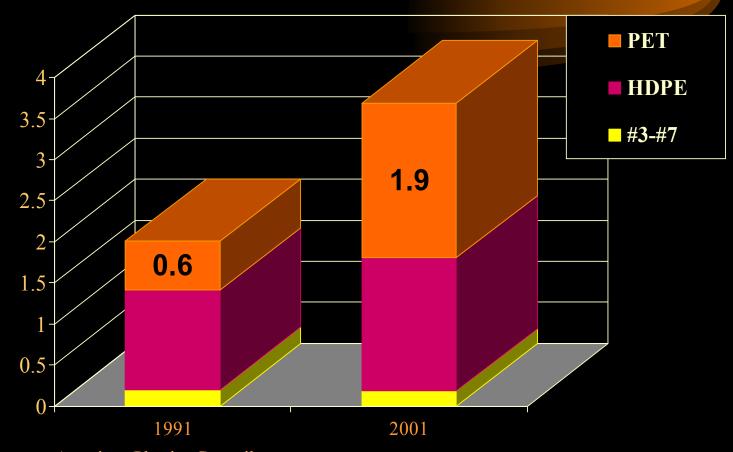
NYS Non-Carbonated Beverage Market by Container Type (by weight)



Growth in Plastic Bottle Sales (U.S.)

1991 - 2001

Millions of tons



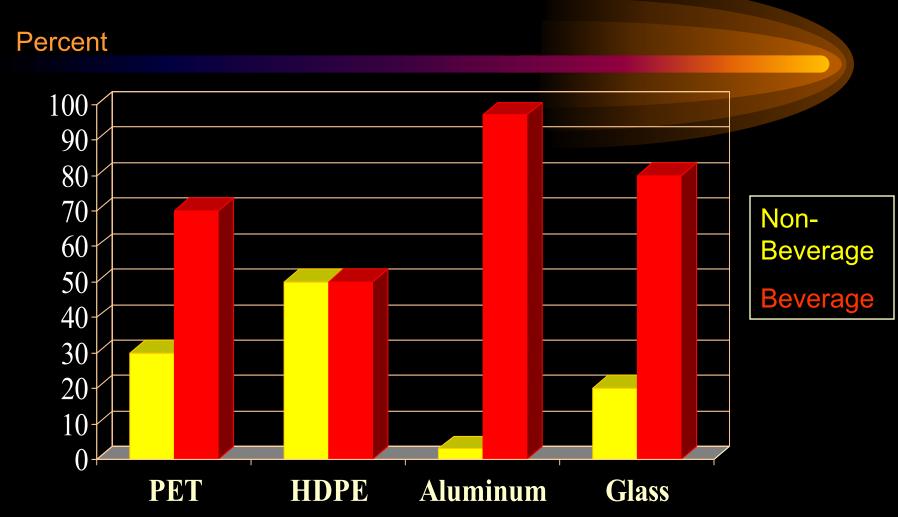
Source: American Plastics Council

Collecting Plastic Bottles: High volume-to-weight ratio

- 2,400 lbs of crushed glass bottles = 1.1 cubic yds
- 2,400 lbs of crushed aluminum cans = 7.6 cubic yds
- 2,400 lbs of crushed plastic bottles = 8.9 cubic yds

Source: Measuring Recycling: A Guide for State and Local Governments, p. 59, 61, USEPA, September 1997.

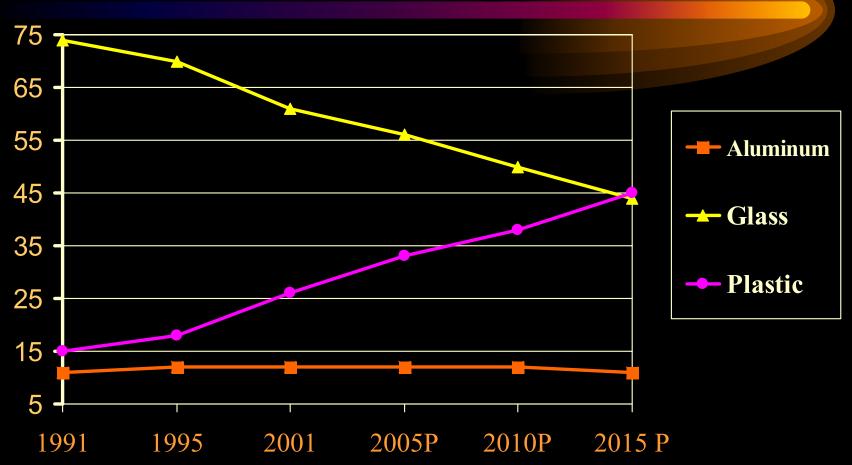
Containers in the Waste Stream



Source: CRI calculations based on data from American Plastics Council, Aluminum Association, US Dept. of Commerce

Market Share Projection (by weight) of Three Packaging Types

Percent 1991 – 2015 (P)



Source: CRI calculations and projections based on data from American Plastics Council, US Dept. of Commerce, Aluminum Association

Expanding the Bottle Bill to include other containers makes sense.

- ✓ additional 166 to 262* thousand tons of glass, plastic and aluminum diverted from waste stream stream annually (more if the deposit is increased to 10 cents)
- ✓ litter reduced by up to 11%
- ✓ new jobs and growth for state's recycling business
- ✓ difficult to handle materials will be removed from curbside recycling programs, reducing program costs
- (* The higher number would be realized if the law is expanded to include wine and liquor bottles)

"...it (Returnable Container Act - RCA) has internalized the cost of solid waste management for beverage containers covered by the RCA... <u>Therefore the taxpayer does not have to subsidize the disposal of empty beverage containers."</u>

New York Governor George Pataki



© Joel Pett, Lexington Herald-Leader, 2000

"To reduce litter immediately, city and state leaders should push for an expanded bottle bill...<u>It's possible, if leaders have the courage to take on the powerful bottlers' lobby."</u>

The New York Times

Editorial, July 2002

The beverage industry opponents of the bottle bill argue that curbside recycling NOT bottle bills is the answer to recycling beverage containers and other materials.

A Dual System Makes Sense

The Bottle Bill

- ☐ Funded by the beverage industry
- ☐ Captures beverage containers consumed at home <u>and</u> away from home

Curbside Recycling Programs

- ☐ Funded by government
- □ Capture beverage containers consumed at home IF consumer wants to forfeit deposit
- ☐ Captures non-beverage containers and other materials

"If the goal is to capture the maximum amount of materials possible, then curbside recycling, deposits, and drop-off centers should all be part of a well thought out pollution prevention and waste reduction plan."

Lanier Hickman, Former Director of SWANA

The Bigger, Better Bottle Bill will Recycle More at a Lower Cost to Government

The Bigger Better Bottle Bill (A.3922/S.1696), co-sponsored by Assemblyman Thomas DiNapoli and Senator Kenneth LaValle, would:

- ☐ add non-carbonated beverages to law;
- ☐ take unclaimed deposits and use them for recycling and other environmental programs

For more information on the BIGGER BETTER BOTTLE BILL, contact Laura Haight (NYPIRG) 518/436-0876 or go to www.nybottlebill.org

Container Recycling Institute

1911 Ft. Myer Drive, Suite 900 Arlington, Virginia 22209 703.276.9800 fax 276.9587



email: CRI@Container-Recycling.org

Visit us on the web at:

www.container-recycling.org www.bottlebill.org